

Social Policy And Its Administration: A Survey Of The Australian Literature, 1950-1975

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Globalization and Taxation: Challenges to the Swedish Welfare State Sven Steinmo

One of the most widely debated issues in comparative political economy today is the globalization thesis. Taxation is at the center of this debate. According to this thesis internationalization increases the availability of the exit option accorded mobile asset holders and this in turn forces policy makers to compete for transnationally fluid investment via tax reductions. The result, proponents of this view argue, is that all nation states must redesign their tax systems - and most probably reduce tax burdens - in order to effectively compete in the new world economy. The result, many argue, will be an erosion of the fiscal capacity of the state which will ultimately undermine the welfare state. As Guttorm Schjelderup has written, 'The fear is that capital mobility may lead to capital flight from high to low tax countries in such large amounts that it deprives a nation of its tax base and, as a consequence, its welfare system' (Schjelderup 1993: 377).¹

Not all analysts agree however. On the other side of the 'globalization' argument are a group of political economists who emphasize the institutional and political constraints countervailing the international competitive pressures which presumably push all countries towards the bottom. Garrett and Lange, for example, have argued that domestic institutions as well as demands for increased social protection in the face of international economic competition mitigate against the pressures to reduce the size of the welfare state (Garrett and Lange 1991; Garrett and Lange 1995: 628-9). Similarly, Fritz Scharpf has written 'national welfare states differ greatly in their vulnerability to international economic pressures, and in the specific

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